1:Redfield E-5 (1926-1927)1930
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642 631 It remains to indicate the relation of the formal government to the actual social organization. The local political unit, the *municipalidad*, embraces Tepoztlán and the seven satellite hamlets and is therefore a recognition of the natural community. The seat of municipal government is at Tepoztlán. It consists of a 646 municipal council (*consejo municipal*), embracing one [693] chief officer (*presidente*) and eight assistants (*ayu-* [692] *dantes*), a secretary, and a judge (*juez*). The last, with the aid of a more literate secretary, hears local complaints, and, if he cannot compose them, transmits memoranda on such matters to Cuernavaca. The government is in form elected annually on the first of 666 647 January. In fact, it is (at the time of this study) ap- 648 pointed from Cuernavaca, the seat of the state government, from among those in political sympathy with the state government in power.[1] At present,[2] [665] election by viva voce, as an emergency measure, under control of the party in power, permits a slate to be installed with the active participation of a handful of adherents and the almost complete indifference of the body of the population.

646 This government does little beyond the administration of routine matters. Except for occasional regulations dealing with the exploitation of or possible injury to the communal lands, no legislation is passed. 651 An attempt is made to collect local taxes,[3] but such

[1] During 1927 the Campesinos (rural radical party).

[2] 1927.

[3] There are four: a tax on real estate, a sales tax on domestic animals, a tax for use of the slaughter-house, and the tax on merchants using the public *plaza*.

1:Redfield E-5 (1926-1927) 1930
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until next year. A bottle of *aguardiente* is passed around by the *mayordomo*, another fire is built, and the *chirimía* plays there all night.

On the morning of the first of January a new municipal government is elected and installed. But this is accomplished in semi-secrecy by a political clique controlled from Cuernavaca.[1] A group of men crossing the *plaza* after an election, formal only, a number of rockets discharged in honor of the new *presidente*—it all passes almost unnoticed by most of the people who go about their affairs thinking of the *castillo* that evening.

January 2 and 3.—These two days are the occasion of the *cerahpa* and the *castiyohpa* for the *fiesta* just passed. On one of these two days the people must come to pay their pledges for the candles or for the *castillo*, which are paid for by popular subscription. The subscriptions are perennial, made each year in the same amount on the same day with the same ritual, and constitute a promise to the *santo*. For this *fiesta*, which is a *fiesta* of the entire town, people come to pay from all the *barrios*, and even from the little villages around Tepoztlán.

Today there are two *chirimías* playing simultaneously in the houses of the two *mayordomos* in Santa Cruz. The sound of these *chirimías*, and the occasional discharge of rockets and of mortars of gunpowder, serve to remind of their obligation those who have pledged payment. The people come to make this pay-

[1] The year of this study.

2:Lewis E-5 (1943-1948)1951 NU37 Tepoztlan NU37

site in a barrio to which neither spouse belongs and thereby acquire membership in a barrio new to both of them.

Each barrio elects a *mayordomo* who is in charge of barrio affairs. To be eligible for *mayordomo* one must be a native of the village, a member of the barrio and a married man, though exceptions to the latter are known. A reputation for honesty and a willingness to serve the barrio are of course essential. The position of *mayordomo* is one that takes a lot of time and expense. As a rule the rich families do not seek this position, though there may be some pressure upon them to accept. Normally the *mayordomo* is elected for one year, but during recent years there has been a paucity of candidates, especially in the smaller barrios, and some *mayordomos* have had to serve for as long as five years at a time. Recently the barrio of San Sebastián had to get a member of the adjoining barrio of San Miguel for a *mayordomo* because they could find no one within the barrio who wanted the job. The election for *mayordomo* takes place the evening before the Day of the Dead, when the barrio members meet in the churchyard. Only the men participate. A bonfire is made, punch is served, and likely candidates are briefly discussed. A few speeches in Náhuatl may be made and the *mayordomo* is selected by mutual agreement. There is no formal voting. Barrio elections come the closest to truly democratic processes in the village. The elections are not controlled by the priest of the central church.

The incumbent receives from the former *mayordomo* a list of the contributors of the barrio, the key to the church and to the trunk or chest where the religious objects and ornaments are kept. Some of the more valuable jewels are entrusted by the *mayordomo* to a barrio member *de confianza*. The *mayordomo* also receives the funds of the barrio. Most barrios have a fund of a few hundred pesos. In 1943 Los Reyes had 150 pesos and Santo Domingo had 450 pesos.

The *mayordomo* is responsible for the collection of *limosnas*, the organization of the barrio *cuatequitl* or collective labor for the upkeep of the chapel, the preparation and organization of the barrio fiesta, and the maintenance of the church. To do all of this he appoints assistant *mayordomos* and committees who are responsible to him. The *mayordomo* has no authority beyond his personal appeal and prestige. During the twenties when the Cristeros attacked the village, the *mayordomos* organized defense corps for the protection of the barrio chapels.

The most important role of the barrio is religious and social. The barrio saint is a symbol of the collective spirit of the barrio, and the barrio organization—with its *mayordomos*, collective labor on the communally owned plot of land, and the annual barrio fiesta—acts as a unifying influence. This aspect of the barrio was well described by Redfield and, except for a few changes, still holds today.

But it is at the time of the fiesta that the collective importance of the *barrio* members reaches its highest importance, and the chapel becomes the great focus of interest for the entire *pueblo* and even for neighboring villages. The decoration of the chapel, the ceremonial bringing of the candles, the burning of the candles, the erection and burning of the *castillo*, the preparation and consumption of festal dishes, the playing of the ancient

2;Lewis E-5 (1943-1948)1951 NU37 Tepoztlan NU37

[648] in which the national administrative apparatus affects the daily lives of Tepoztecans will be considered here.

TAXATION

[651] Federal taxation touches most Tepoztecans directly and is a common subject of complaint. Most Tepoztecans view it as an imposition and do not readily understand the need for taxation nor what is done with the money. In fact, Tepoztecans pay relatively little in federal taxes, primarily on the sale of charcoal, on the slaughter of animals, and on trade. Tepoztecans accept fatalistically the necessity of paying taxes, but it develops a negative and critical attitude toward the national government.

HEALTH SERVICES

[744] [757] The federal government has a health center in Cuernavaca which is frequented by some Tepoztecans. However, the majority, particularly the older people, do not use it because they still prefer *curanderos* and are not yet accustomed to the idea of receiving services from the state. Even the federal health workers who come into the village from time to time to administer inoculations against communicable disease are endured by most villagers out of "respect" for the great power of the government, rather than because of an understanding of their services.

AGRICULTURAL SERVICES

[656] The Departamento Agrario intervenes directly in the affairs of Tepoztecans who hold land under the *ejido* program. Federal authority is the final authority which resolves problems or conflicts concerning *ejido* lands. But here, too, many Tepoztecans see in the agrarian authorities an imposition rather than a system of public service. As we have shown earlier, the nationalization of the communal [423] lands has lessened local control, and this has not been well accepted. Tepoztecans do not yet understand the need for national control of forest resources, especially when such control conflicts with their local interests.

NATIONAL DEFENSE

Perhaps the clearest form in which the Tepoztecan peasant sees the power of the federal government is in the federal troops. Almost as a matter of tradition, [702] Tepoztecans have viewed soldiers with strong suspicion and dislike, and have fought attempts to conscript their sons. However, the attitude toward federal troops today is quite different from that shown toward the Federales of the Díaz [701] regime. Today the troops stationed in the village fraternize with the population; and though they are "respected" there is less of the fear that existed during the Díaz regime. Federal troops have been sent to the village on a number of occasions in recent years, once in connection with resistance to conscription during [702] the early part of World War II, and again when local political contests resulted in [666] violence.

2:Lewis E-5 (1943-1948) 1951 NU37 Tepoztlan NU37

The negative reactions of the peasants to conscription stem from a number of causes. Many recalled the hateful system of forced recruiting which had existed under the Díaz regime and feared that this system was now being reinstituted. Parents were distrustful of the care and food their sons would receive in the army and worried about their fate among strangers in the hostile outside world. Also, the absence of an eighteen-year-old son for a year often meant a serious economic loss to the family. Tepoztecans do not identify national problems of defense or internal order with their own interests, and they resent having to fight other people's (i.e., Mexicans') battles. Local feeling against conscription reached its climax when it was rumored that the young men were being prepared to fight against the Germans at the orders of the United States. This rumor was spread throughout Mexico by the Sinarquistas.

JUSTICE AND THE DEPARTAMENTO DE GOBERNACIÓN

There are very few occasions when local court cases reach the federal courts. However, federal intervention was sought during the hectic political campaigns of the twenties, when Tepoztecans who were imprisoned for political reasons appealed for federal injunctions to get them free. More recently a boundary conflict between Tepoztlán and Tejalpa reached the Federal Supreme Court, and Tepoztecans have sent many delegations to visit the justices of this court to explain their case.

Another federal department with which Tepoztecans have had some contact is *Gobernación* which is responsible for preserving public order throughout Mexico and for the smooth functioning of political campaigns and elections.

As we have seen, the attitude of Tepoztecans toward most federal agencies is a negative one. The outstanding exception is the school, which was built with federal funds and which is appreciated by the populace. The fact is that Tepoztecans might obtain more aid from federal agencies if they sought it out. However, the attitude of suspicion and self-sufficiency of the older generation militates against this. Now that the younger generation is beginning to take over positions of power, the situation may change. Angel Bocanegra, president of the municipio, is a good example of this. Bocanegra did not hesitate to go to Mexico City and visit the various federal departments soliciting aid for the village. In preparing for the celebration of the national holidays in 1949, Bocanegra borrowed an electric generator from one agency to provide electricity for the occasion, a movie projector from another agency, and from still another agency he received the promise of help in improving the quality of the local water supply.

Dealings of Tepoztecans with the administrative apparatus of the state government are quite frequent and are facilitated by the proximity of Cuernavaca. The governor of the state is an important figure to Tepoztecans. It would be difficult to find Tepoztecans who do not know the name of the present governor, and many can recall at least a few past governors. Indeed, some even remember the names of some of the governors of the Díaz epoch. The governor is thought of as "almost the president." However, the fact that they have seen the governor more

2:Lewis E-5 (1943-1948) 1951 NU37 Tepoztlan NU37

The Catholic Church within the state has its regional seat in Cuernavaca, where the bishop resides. The priest in Tepoztlán is under his supervision and carries out his instructions. Periodic religious pilgrimages establish important ties with other parts of the state. Within Tepoztlán there are the following *mayordomías*, each of which organizes at least one annual visit to another town. The *mayordomías* in Tepoztlán proper include Mazatepec, Jiutepec, Tejalpa, Tlayacapan, all in Morelos, and Chalma in the state of Guerrero. Four of the seven villages of the municipio of Tepoztlán also have *mayordomías* that relate them to the state. Santiago goes to Oacalco and Yautepec; Gabriel Mariaca to Ixcatepec, Tlayacapan, Cuautla, Jojutla, Jiutepec, and Mazatepec, all in Morelos, to Amecameca in the state of Mexico, to Chalma in Guerrero, and to the Villa de Guadalupe in the Federal District. Ocotitlán goes to the Villa de Guadalupe, Chalma, and Amecameca. San Juan goes to Mazatepec, Chalma, the Villa de Guadalupe, and Amecameca.

POLITICAL FACTORS

The Mexican Revolution of 1910-20 has been one of the most important factors in developing a sense of nationalism among Tepoztecans. Many Tepoztecans joined the ranks of the Zapatistas and had occasion to travel widely with the guerrilla forces. As we have pointed out, the rest of the population was forced to flee to other parts of the nation. All of this meant more extensive contacts with the outside.

During the years of the Revolution and thereafter, many of the *caudillos* of the Revolution, such as Zapata and Obregón, established the custom of visiting the peasants personally and discussing local problems. Contact with the rural population has been one of the policies of the post-Revolution presidents since Calles. Tepoztecans now think of the president of Mexico not only as a representative of the powerful government, but also as a popular figure, a friend of the peasants.

It is not uncommon for Tepoztecans to send requests or protests directly to the president. This has happened in almost every case of conflict between factions in the village or in cases of boundary quarrels with neighboring villages or municipios. This attitude toward the president was reinforced by the personal visit of General Lázaro Cárdenas to the village during his presidency. Cárdenas arrived in the village on foot, without any previous announcement or preparation, and accompanied only by a small contingent of friends and officials. The president set up a temporary office in the atrium of the church, where he consulted Tepoztecans about their problems. The big request from the village was for aid with the construction of a road to Cuernavaca. The president acceded, and the road was quickly completed with federal help.

The national elections for the president, which come every six years, also give Tepoztecans an opportunity to discuss political themes of nation-wide scope. Before the elections, delegates and politicians visit the village to organize local committees in favor of their particular group or candidate. During such campaigns Tepoztecans become more keenly aware that they are acting not only as Tepoztecans and as Morelenses, but also as members of the Mexican nation.

2:Lewis E-5 (1943-1948)1951 NU37 Tepoztlan NU37

To a lesser degree the election of federal senator and deputies also touches the Tepoztecan population. On these occasions politicians from the capital come to the village to electioneer and to organize sympathizers for their candidates. However, the intervention of the governor of the state is much more direct in these elections, and so Tepoztecans tend to view them as state or regional elections. On the whole, the younger generation participates very little in politics, since this is a matter for the older men.

Some indication of the Tepoztecan sense of belonging to the Mexican nation may be gathered from their reaction to the question of Mexico's participation in World War II. Most Tepoztecans were opposed to Mexican entrance into the war on the side of the democracies. Under the influence of Sinarquist propaganda, sympathy with the Axis powers developed in the village. Rumors began to circulate that Zapata was not really dead but was fighting with Hitler, and that that explained why the Germans were winning so many victories. The latent and widespread anti-U.S.A. sentiment was encouraged by rumors that the Mexicans were being asked to fight to save the gringos. Nevertheless, the Tepoztecans accepted the Mexican declaration of war as one of those decisions of the omnipotent federal government, about which nothing can be done. This Tepoztecan attitude of passivity was typical of the attitude of most Mexicans toward the war.

Since the Revolution the state of Morelos has developed an intense political life that has reached into Tepoztlán. After the thirties, constitutional government was instituted and the governor and local officials were elected, rather than imposed. Political campaigns and electioneering became important; and Tepoztlán, because of its proximity to the state capital, received much attention from prospective candidates. In the attempt to get votes, speakers appealed to state loyalty with such slogans as, "First the Morelenses and then the Mexicans," and made typical demagogic preelection speeches. A good number of Tepoztecans show enthusiasm and interest in state politics, and several hundred men generally turn out to hear the speeches. The election of a new governor always means the possibility of some advantage to the village, or at least to a few Tepoztecans who have actively supported him.

ECONOMIC FACTORS

The Tepoztecan economy is not self-sufficient, and is an integral part of the larger national economy. Tepoztlán exports corn, charcoal, and plums to Mexico City, and in turn imports manufactured goods and some foods. Trading relations involve contacts with individuals in the big city, and occasionally Tepoztecans go directly to Mexico City to make purchases. Since the construction of the road, trade and economic contacts with Mexico City have been much more frequent. The tourist trade has also made for increased contacts with outsiders.

Trade between Tepoztlán and other towns in the state of Morelos develops knowledge of the region and its peoples. Tepoztlán carries on most of its trade with Cuernavaca and Yautepec, but also with smaller towns and villages in the state.

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Year	*Income (Pesos)*
1934	4,011.80
1935	3,742.60
1936	—
1937	5,162.49
1938	4,795.75
1939	6,494.70
1940	7,088.58
1941	6,467.74
1942	7,617.03
1943	7,568.99

Since the salaries of the officials amounted to over seven thousand pesos per year (during the forties), it is obvious that there was little money left over for public improvements. This is one of the demoralizing factors in local government and also one of the reasons that the Tepoztecans generally look to the federal government for help. Each president who enters office promises to do something for his pueblo. But he soon learns that there are no funds, not to mention the other difficulties. To make matters worse, many villagers are convinced that the local government officials, especially the president, *síndico*, *regidor*, and secretary, are dishonest and have a large income from illegal dealings. But this does not deny the fact that the official income is much too meager for any significant public works program with local funds.

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It will be noted that the municipio has practically no income from land taxes. Most of the taxes on land goes to the state government. The state government collected over sixty thousand pesos in taxes in the twelve years between 1931 and 1943 for which data are available.[6] During this entire period the only state funds which went back to the village were for the salary of the state tax collector who was paid on a pro rata basis.

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The taxes which go to the federal government are considerably smaller than those which go to the state. Federal taxes taken out of Tepoztlán are shown in the following:

Year	*Pesos*
1938	2,529.86
1939	2,455.04
1940	—
1941	3,118.99
1942	3,794.55
1943	3,568.77

The routine business of the local government consists primarily of issuing permits for various types of activities. The most frequent requests include the following:

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Permits for fiestas, religious and secular
Permits for slaughter of animals

[6] These data were obtained from the official state tax records in Cuernavaca.

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In 1923 the national presidential campaign for Calles began and the Unión, under the guidance of Ortiz and Hernández, backed Calles. But the revolt of Huerta against Obregón occurred at this time, and Ortiz and Hernández came to Tepoztlán to organize the village against Huerta. The Hernández brothers of Tepoztlán, ex-Zapatistas, joined the troops of Don Genova de la O, head of operations in the state of Morelos for the Obregón forces. Ortiz obtained about fifty 30-30 rifles for the Hernández brothers and other active members of the Unión who were anti-Huerta. The Huerta revolt was put down and the Unión became stronger in the village.

In 1924, 1925, 1926, and 1927, the Unión succeeded in having its slate of candidates elected to the local government. It was during the term of office of Rafael Gutiérrez that the Bolsheviki revived the village *cuatequitl*, which had not functioned since the pre-Revolution days, and built the public washing places, improved the market places, and paved many streets.

In the latter part of 1926 the Cristeros entered Tepoztlán but were repulsed by Tepoztecans who were organized by the Hernández brothers. This increased the prestige of the Bolsheviki in the village, but their domination was not to last long. Toward the latter part of 1927 the Centrales became active politically and were armed by the newly appointed head of operations for the state of Morelos, Juan Domínguez. Now both village factions had arms. In December of 1927 the Hernández brothers of Tepoztlán declared themselves in rebellion against the local authorities. At this point some of the Bolsheviki members of the local government fled to Mexico City.

The Centrales, led by Juan Hidalgo, now organized armed defense corps known as the Defensa Social and the village was again in the throes of a minor civil war. The Hernández brothers and their followers had many sympathizers in the village. They killed Valentín Ortiz, whom they considered a *cacique* and therefore an enemy.

In February of 1928 on the day of the Carnaval, the Hernández brothers entered the village masked as *chinelos* and carrying arms under their robes. The corps of the Defensa Social, who were on guard and armed, were taken completely by surprise. The rebels disrobed and opened fire, seeking to kill the leaders of the opposition. But in the struggle many innocent men, women, and children were killed. The casualties at the end of that day were twenty-two dead and about twenty-four wounded. With this massacre the Unión de Campesinos Tepoztecos came to an end. Carlos Ortiz and Tranquilino Hernández kept out of the state of Morelos for a long while, and within a few years three of the Hernández brothers were tracked down and shot by government forces. The remaining two were shot by relatives of the victims of the massacre of 1928.

In 1929, under the leadership of Luis Quiroz, the Unión made a comeback in the form of a new organization known as the Fraternales. A meeting of about forty Tepoztecans was held in the school and an organization called the Unión Fraternal de Campesinos Tepoztecos was formed. Its slogan was "Union, Justice, and Civili-

2:Lewis E-5 (1943-1948) 1951 NU37 Tepoztlan NU37

of whom were Tepoztecans. The cooperative was organized according to a plan suggested by the authorities in Cuernavaca. It had a directive body consisting of a president, secretary, and treasurer. The cooperative bought the charcoal from its members at the price of thirty-five pesos a *tonelado*. But it deducted eight per cent for handling expenses, including payment of the tax to the forestry department, a salary for the secretary, and for office equipment.

The cooperative became a powerful force in the village, and entered into politics. Its president, Juan Hidalgo, was elected president of the municipio in 1933 and 1934. In this capacity, Hidalgo was able to use the funds of the cooperative for public works and thereby gained much popularity. Under Hidalgo's leadership the cooperative sponsored the repair of the municipal building, the construction of the few public toilets in the courthouse, the construction of a school in the barrio of Los Reyes, and one in the outlying villages of San Juan, Santiago, and Ocotitlán.

Juan Hidalgo became wealthy and powerful. An informant, sympathetic to Hidalgo, explained how this happened.

> In spite of the fact that Hidalgo began very poor he earned much money. He controlled the funds of the cooperative and made many loans to his friends and *compadres* in the village. He had in his hands the credit of the village, for anyone who needed a loan had to come to him. This way he became very powerful. In his hands was the economic fate of many. He could make them or break them.

Hidalgo had many enemies, especially the leaders of the former cooperative of the village of San Juan. In 1935 he was shot and killed. Informants blamed the killing on residents of San Juan. In the village itself the cooperative was fought by the Fraternales. But the prospects of an immediate income could not be resisted by the Tepoztecans, and the cooperative won out in the early years. After Hidalgo's death, however, the cooperative began to decline. The succeeding president was accused of financial irregularities and fled the village for his life. An investigator from the Departamento Agrario confirmed the accusation and charged all the officials with negligence. The major burden of blame fell on the president; and since he had fled, nothing could be done.

After the death of Hidalgo, the candidate of the Fraternales was elected president, and many difficulties were placed in the path of the cooperative. The president denounced the cooperative to the federal forest authorities for excessive and illegal cutting of trees. The authorities investigated and fined the cooperative and finally in 1937, the cooperative went into bankruptcy and was dissolved.

The political history of the village since the middle thirties is given in the following account, written for me by an informant who has been close to the local government throughout this period. His account gives the reader something of the local flavor of politics, with its buying of votes "by dint of a few glasses of pulque," the drunkenness and petty thievery of officials, and the bitterness between local political factions. His use of the term "Bolsheviki" in referring to the Fraternales reflects the identification of the two in the minds of many Tepoztecans.

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ADMINISTRATION OF 1935–36

175 665 666 [646] In 1934 the candidates came up for the state elections. There were three contenders, Francisco Alvarez, J. Guadalupe Pineda, and Refugio Bustamante. Most Tepoztecans were Alvaristas. Pineda ranked second, and Bustamante, with less than thirty followers, ranked third. But since Bustamante was the official candidate, he became the governor of the state. As a result, the members of the town council had to be Bustamantistas. The few Bustamantistas and the Pineditas joined forces and elected Leonardo Sánchez and Carlos Labastida, Bustamantistas; and Marcos Flores, who represented the *ejido* faction in the village. The townspeople were their unyielding enemies, and the most scandalous *days in Tepoztecan politics followed. The new council took office on January 1, 1935.* The opposition party began to criticize the members of the council. One member of the opposition was Jesús Conde. When the municipal president learned that this Conde was criticizing the council, he waited for an opportunity to attack him.

175 665 Once when Conde was in a drunken state he struck a certain Angel Hernández with his pistol. The municipal president sent his chief of police to apprehend Conde and put him in the public jail. On the following day, when they brought him out to question him about his crime, Conde's anger had not lessened, and in the very council chamber he stated that it was a well-known and notorious fact that the incumbent council was a nullity. As the municipal president also continued to be angry, the matter went to the department head of the Ministerio Público. The matter even reached the ears of the governor of the state at that time.

On March 23, 1935, at about eleven o'clock in the morning, an envoy arrived at the municipal presidency stating that the president of the republic, General Lázaro Cárdenas, was approaching the town on account of the matter of the monument, "El Tepozteco." The council sent messengers from one place to another proposing a reception, conferring with the band, some of whose members were not in town. That day the president reached the town by rail and returned by truck to Cuernavaca, via a road which had been laid out and built by some citizens of the town about 1930. Among the persons making up the reception committee was Jesús Conde, who brought up among other problems that of the highway of Cuernavaca. On the first of April, 1935, work on the highway began, with the help of Cárdenas.

175 665 666 About the middle of April, there were elections to select deputies to the state legislature. The candidates for this district were Daniel Ramos Mendoza and the alternate, Juan Hidalgo, ex-municipal president of this town. As the council took its seat first, the people of the candidate for alternate deputy counted on plenty of enemies. On election day, as was usual, the people were milling around in the central streets from early in the morning, awaiting the time of the recount to deposit the votes bought by dint of a few glasses of pulque* and some barbecued meat. After midday, their spirits began to rise as a result of the pulque. The municipal president sent the police to pacify the turbulent ones. The police were received with blows and stones. The voters, heated by alcohol and by the anger they felt toward the council, saw that it was a propitious occasion to revenge themselves somehow upon their political rivals, and throwing themselves upon the police they succeeded in taking away their weapons. Some of the troublemakers were arrested. They succeeded in sending a lawyer, who insulted the municipal president in the council chamber and achieved, by shouts and insults, the liberation of the troublemakers.

* Tepoztecans generally do not drink pulque.

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[1935-1936]

175 665 representing the president of Mexico. The ceremony progressed in a humble manner, with a simple meal being served to the guests in the parlors of the *ayuntamiento*, paid for by the state government with some help from the township. It was nearing the time of Carnaval when the municipal president was drinking with a few friends, some of whom were already drunk. One of them lived in the barrio of La Santísima, and the municipal president was on the alert, carrying a good pistol which the governor of the state had sent him. It was about eight in the evening. They came near the corner of La Santísima, when there appeared a suspicious looking person wrapped in a serape. The municipal president threw himself upon him without saying a word, and succeeded in knocking him down. The man was carrying a rifle concealed in his serape. They turned a flashlight on him and were able to recognize that he was the so-called Juan the Drum. At the moment in which he was recognized, he made a supreme effort to flee and succeeded in slipping away, and as he took flight the municipal president made use of his pistol and hit the man. The man was brought to the Town Hall and later was taken to Cuernavaca. He died on the way.

175 646 665 Politics was still at its apogee, and the council continued to be the target of every criticism. Someone of the opposite party proposed that the council be deposed. One day the people began to riot in the public gardens, as if it were an election day. There was a table and a number of people around it, taking part as if they were electing a candidate. The municipal president and the rest of the *regidores* had noticed it, and began to spread the alarm to his adherents, all Bolsheviki, so that he should not be alone. The people were awaiting the arrival of a representative of the League of Agrarian Communities,[*] and as soon as he arrived, they set out en masse toward the municipal president's office to request by main force that he should resign. But they did not succeed. The municipal president pointed out to them that there was among them no representative of the state government to declare legal that which they requested. The people attached to the municipal president found themselves only spectators, since no one came up with a solution, and they left the municipal president to defend himself.

[548] Soon afterward, the municipal president came down with a venereal disease. A house of prostitution had opened in Tepoztlán some months before, and the president had gone there almost daily. As his illness pursued its course he was obliged to go to Mexico City to have it attended to. He began by taking a furlough of seventy days from his office, leaving in his place the comptroller. At this time the acting comptroller was a teacher who was not from the town but who was in with the municipal president for reasons which were not clear. Taking advantage of the president's absence, the opposing politicians plotted to get rid of him without fulfilling the legal requirements. When he returned from Mexico City he found that instead of the comptroller officiating, the alternate municipal president was in office. The municipal president protested, pointing out that it was contrary to the law, and after a great deal of excitement he again took charge.

[666] The time for seeking new candidates for the municipal presidency arrived. Fortino Guzmán was the candidate for the League of Agrarian Communities, and Rafael Gutiérrez for the Fraternales. Rafael Gutiérrez also was of the party of the council. The council was fighting desperately to get a successor from its own party. They were conferring every moment with the deputies and in some cases even the governor himself, who told them that victory was assured.

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[*] This organization worked with the Centrales against the Bolsheviki and the Fraternales.

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[1935–1936]

The day of the elections and days before, the council had sent messages to the municipal councils so that they should try to spread propaganda as much as possible in favor of their candidate. That election day, in spite of the fact that the League had spread a lot of propaganda, the candidate Rafael Gutiérrez won. The case was completely certain, and the council was congratulating itself. 175 665 666 646

Before the installation of Rafael Gutiérrez on the first of January, 1937, the computing body had already extended him his credentials. It was the twenty-fourth of December, when after the employees at the municipal president's office had gone home leaving everything in its place, it was noted upon opening the office the next day that one of the doors was wide open and that a typewriter was missing. Later it was learned that someone of the opposite party had entered the president's office and removed the typewriter. Now the installation was only two or three days off. The candidate Rafael Gutiérrez went to the municipal president's office to register his credentials which the computing body had given him.

Then, one afternoon about five o'clock, there appeared a group of men led by Pedro Flores, to present to the municipal president an official publication in which the state Congress declared that the municipal president was Fortino Guzmán! (He had availed himself of the help of some friends in the city of Cuernavaca who were close to the state Congress.) When the municipal president learned this he immediately informed Rafael Gutiérrez who told him what had happened and immediately yielded, pointing out that if superior authority declared it so, there was no help for it. The municipal president and the rest of the *regidores* immediately left for Cuernavaca to interview the governor of the state, but he answered them that he had nothing to do with the matter since the state Congress had declared it so. They came back completely downcast, and that was the end of this administration of 1935–36.

ADMINISTRATION OF 1939–40

Before January 1, 1939, Donaciano Linares was elected municipal president to officiate in the period 1939–40 with Serafín Velásquez and Rafael Gutiérrez. The candidates Donaciano Linares and Serafín Velásquez belonged to the then famous League of Agrarian Communities, and Rafael Gutiérrez belonged to the Fraternales. The new municipal president bought himself a black suit for the installation. The day of the installation there were people of the two political parties, the council having been made up in the following form: President, Donaciano Linares; Attorney General, Serafín Velásquez; and (*regidor*), Rafael Gutiérrez. 175 646 665

The municipal president had in his service his brother as chief of police. Since both were rather fond of drink, there were occasions when they fought with each other in public. Once when the municipal president was drunk, he had a few silver pesos in his pockets, and went to the market and began to drink toasts, at the same time striking his pockets to make his money jingle to show how much he had. On another occasion, there was a woman in the market whom he disliked considerably, and when he recognized her he began to insult her with vile words until he grew tired of it. In the Town Hall there were quarrels even among the *regidores*, especially with the comptroller who was not of their party. The comptroller did not allow himself to be insulted and constantly threatened the municipal president with sending word to the governor of the state. 175 646 661

Since this municipal president was one of the most politically minded men in town, during his administration he dedicated himself to giving banquets to influential people,

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[1941-1942]

the municipal slaughterhouse. The authorities took the corpse to the Town Hall for identification, because birds of prey had already mutilated the face and part of the body. The investigations began, and finally it was known that Córdova had been murdered inside the slaughterhouse and his body thrown into the ravine. 175 646 682

At that time there was also an investigation going on in the office of the under secretary of the Ministerio Público for cattle stealing. It was discovered that the lost animals had been slaughtered in the municipal slaughterhouse, and that the animals had been stolen by the same persons who had murdered Córdova because he was trying to discover the thieves. The council aided Córdova's family with burial and what was necessary to settle a few other expenses. The council proceeded to call the alternate for the comptroller's office, to take charge of the post which Córdova had been filling. [685]

In a short time the cement necessary for the paving of the public gardens was bought. Only half of the job could be done, and this only with the councillors giving a part of their pay. An additional sum of fifty pesos, which had been given by a woman toward the pipe line for drinking water, also went into the paving of the public gardens and the fixing of benches. The president, on leaving his post, got into a suit over this fifty pesos; the people said he had stolen it. 175 646 663

ADMINISTRATION OF 1943–44

On the first of January, 1943, the only candidates who had taken part in the elections of the first Sunday in December were inaugurated: Municipal President, Emilio Martínez; Comptroller, Benito Vargas; and Attorney General, Carlos Quiroz. In the first council meeting they decided to increase the taxes of the township for the purpose of town improvements. All those who take office as presidents are always eager to improve their town. The council in agreement with the Commissariat of the Ejidos, who had some funds for the development of the forests, took those funds and bought the necessary cement and sand to finish the paving of the public gardens. And the work was finished in a few weeks. [666] [652] [367] [653]

There came a fiesta at which people drank too much, and as this municipal president, Emilio Martínez, had many friends, who were constantly inviting him to have a drink, he drank all that day. When evening came and it was getting dark, he was completely drunk. Upon getting into the bus he met another man who was also far gone, and they started a commotion. They went from words to blows and from blows to kicks. When Martínez saw the other man stretched out, he began to kick him until his relatives and the police intervened. Of course, the man was taken to jail, and although he had received the blows from Martínez, he was fined five pesos. 175 646 661

Martínez had a son who was completing his military service. In a short time stories began to circulate to the effect that young Mexican men were going to be sent to war, which was then at its height. Undoubtedly they hinted this to Martínez. According to the story they tell, he organized a band of bad fellows, and on the Sunday when his son was en route to the barracks this band attacked the vehicle in which he was riding. Martínez claimed that his son had been kidnapped by bandits, but the matter did not end there. The state governor gave orders to the chief of the judicial police, and one day when Martínez was in the city he was apprehended and taken to the state penitentiary at the disposition of the governor of the state. As soon as the other members of the council learned that Martínez was being held in prison, they called the comptroller, as was provided in the law, to take the office of municipal president for seventy days. The comp

2:Lewis E-5 (1943-1948)1951 NU37 Tepoztlan NU37

[1943-1944]

175 646 661 troller accepted gladly because from the beginning he had wanted to be president. In a few days Martínez was freed, and when he returned to the president's office, the comptroller was forced to resign. The alternate comptroller, Froylan García, was called up to take the office.

The attorney general for some reason or other began to quarrel with Martínez, gradually drawing away from him even in the negotiations which involved both their offices. It reached the point where the attorney general undertook obligations without informing the municipal president. This deepened the rift still more. The attorney general began to hurl charges at Martínez availing himself of the support of some citizens who were his adherents.

When this reached the ears of the state government, Martínez and the other councillor were called on for explanations, but it turned out that they could not prove the charges they were making. On the contrary, the attorney general and his supporters suffered a call from the government to appear. It did not end there.

[316] At that time citizens were taking stone out of the quarry, and the attorney general alleged that the president was charging for the extraction of the stone and keeping the money. Because of this the split became even deeper, until finally the attorney general hardly ever went to the municipal president, but contented himself with carrying on his affairs in the lower tribunal. He tried to win the friendship of the comptroller so that there would be a majority against the municipal president, but as there were occasions when there were things which were damaging to the comptroller, he could not come to terms with the attorney general but continued faithful to the municipal president. Those

175 646 653 two councillors, together with a few enthusiastic citizens, tried to form a committee to bring about the construction of a school in the town. They could get together only a small fund because at that time the president of Mexico had already ordered the construction of the present school, through the diligence of Angel Bocanegra. That was the end of the labors of the committee formed by the council and other citizens; they had succeeded in getting together barely 250 pesos which have remained in the power of the comptroller up to the present time.

When the dry season arrived, and drinking water began to be scarce everywhere, the

[312] council decided to improve or level the piping which brought water to the town. The council succeeded in getting together many people who willingly lent themselves to improving the pipe line. They asked for help from a man who was the manager of the Bank of Mexico, who collaborated by buying some pipes which the council needed. As the

175 646 661 attorney general saw that he had not succeeded in discrediting the president, he decided to complain to the office of the attorney general of the state, so that the president would be judged for all the crimes which, according to the attorney general, he had committed. After trying every means to harm the municipal president without success, the attorney general presented his resignation. It was accepted right away, and the alternate for the position was called immediately. The people of the town had grumbled about the outgoing attorney general because, when he was sitting in judgment on a case, he almost always used vulgar words to call attention to the delinquents.

175 646 665 666 The council, which was about to finish its term, began to think about its successor. Each member tried to leave a friend in office, using every means possible so that he might remain. The municipal president held conferences with some friends of his in the town and in the other towns. Again the town was divided into three parties; some belonged to the party of the council and its candidates, others were led by Vicente Campos, and

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[1943-1944]

others by Federico Campos, aided by the Fraternales. The municipal president took up this problem with the governor of the state, with the deputy for the district, and with the president of the political party, but nothing was gained. After the legal elections, all the candidates came out null and void. The state government intervened in the matter and appointed the municipal council. This council, made up of completely different persons, was to take office on the first of January like a legally elected council.

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ADMINISTRATION OF 1945–46

On the first of January, 1945, the appointed municipal council was installed, consisting of J. Guadalupe Ortega, Miguel Ríos, and Fortino Guzmán, in place of all the candidates who had set out to occupy the municipal offices. This council was pledged to send out within ninety days the summons for new elections to form the council which was to officiate during this same period. On the first of April, the candidates who were supported by the Fraternales—that is, Federico Campos as president, Domingo G. Alvarado as *regidor de hacienda*, and Juan Z. Rodríguez as attorney general—were installed. After having taken office, they proceeded to notify all the important people to take notice, also other friends whom they had in Mexico City.

Before coming to power, Federico Campos had counted on some adherents, among whom were some persons of moderate culture. But since he did not listen to their counsel he achieved nothing but hatred. These persons had proposed that he should improve the water system, a matter of great importance to the town. After the labors of experts, and efforts on all sides, Campos succeeded in getting the governor to sign a contract with the Secretariat of Health and Social Work to complete the work which was so much desired

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At the same time, the matter of obtaining electricity was discussed in an interview with the secretary of national economy, who ordered that additional studies should be made concerning the matter. Later they had an interview with the president of Mexico, who gave orders to the secretary of national economy. After all the efforts made in the different departments, the federal election of new officers gravely harmed the works completed. Since there was a complete change in the government, they declared that all the work was useless because it was necessary to have new studies made by the new officials.

With this, Campos lost heart completely, and he limited himself to expediting the matters in his office. Furthermore, since the other villages of the township knew that Campos was trying to improve the villages, others approached him for aid in the matter of bringing drinking water to their people. When the municipal president, or rather the council, saw that the villages were also interested, they tried to unite in order to bring about an adequate water system for all, and on one occasion they interviewed the authorities of another township which had a sufficient water supply to make additional outlets possible. The negotiations were successful, but this township was a considerable distance away, and much capital was required to purchase the materials needed to bring in the water. When the estimates were made, the sum was fantastic in relation to the economic possibilities of the villages.

This council also tried to improve the town by aiding in the literacy campaign. Since the adults, who did not know how to read or write, refused to study, the council visited all the villages of the township and named the sub-committees, just as an extension of the committee of four hundred working in the municipal seat. Campos tried to raise funds to pay the teachers at the literacy centers. When people refused to contribute or to attend classes, he acted in accordance with the law and punished those who did not comply

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[1945-1946]

175 646 658 But as there are always people who try to interfere with the work of the individual in charge, these people got together and complained to the government of the state. They declared that they were being charged large sums, and that the money was being taken by the municipal president for himself. In view of this, Campos was suspended and called before the governor of the state, to render an account of the funds collected. The governor of the state later realized that these charges were merely calumnies with which the people were trying to discredit the municipal president.

175 646 [624] This council did not work in harmony with the Commissariat of the Ejidos, since they were of opposing parties. Because of this, the Commissariat of the Ejidos tried to usurp some properties of the township, such as the textile workshops, which are almost on the edge of the town. It was on this account that Campos, seeing that this was wrong, tried to oppose them. He also opposed them in the matter of the communal forests, which, though owned by the town, were being managed by the Commissariat of the Ejidos.

During this administration they also held the inauguration of the school which had been built by the request of Angel Bocanegra. Of course, there had to be high personages present, among them the president himself. The council tried to get together some funds for the inauguration, proceeding immediately to print coupons for sale to the citizens. The governor of the state learned of this and, as the state government had taken on itself the matter of the inauguration, he ordered that the funds which had been collected in the town should be refunded to each of the contributors.

On one occasion when the governor was to speak on the matter of the inauguration, the municipal president was not to be found in the town, and this was sufficient reason for the governor to become very angry. Speaking with the enemies of the council, he declared to them that they were authorized to impeach Campos and all the other members of the council and to set others in their places, who would know how to take care of the administration of a town. Some people wished to do this, but others decided that it was preferable that Campos should continue.

On the day of the inauguration of the school, Campos pinned a medal on Angel Bocanegra, calling him "favorite son of this town," and he also pinned another medal on the governor. When this council finished its term, it also tried to elect its candidate for the [666] municipal presidency. He was an intimate friend, but he could not win because of being from another township.

SUMMARY

The above account gives some insight into the behavior of politicians and touches upon some of the salient aspects of political life in the village. (See Fig. 48.) These might be summarized briefly as follows:

631 642 [666] (1) According to the law of the state of Morelos, municipios are to be free and autonomous political and administrative units. In practice we have seen that this is not the case. Rather, the municipio appears to be no more than an administrative dependency of the governor. It is he who resolves conflicts and makes most of the important decisions for the municipio, including the determination of who shall be the successful candidate. The incident cited above, whereby the president arranges with the opposition group in Tepoztlán to depose the president because the latter did not happen to be in the village when the governor made an unexpected call, is indicative of his arbitrary action.

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Fig. 48. A political rally for state governor.

(2) The practice of buying votes is a well-established custom in the village. Because of this, only candidates with some financial resources can hope to be successful.

665 (3) Political parties as such exist only in name. Instead there are poorly organized and undisciplined political factions whose members are united more by personal ties of friendship or kinship than by common political ideology. During the twenties and thirties the Bolsheviki and Fraternales attempted to introduce some ideological bases for politics but with the disappearance of these organizations the older personalism prevailed. Informants active in one or another of the political factions could not tell us with any precision how many members they had. At best the reply would be, "We are many," or "We have most of the village with us." From time to time the official party of the government in power sends directions to the village to form a local section of the party, be it the Partido Nacional Revolucionario, the Partido de la Revolución Mexicana, or the present-day Partido Revolucionario Institucional. This is generally done but the Tepoztecans think in terms of a particular man rather than the party he represents.

666 641 (4) Tepoztecans are as a rule very critical of the motives of the municipal and state government, and only less so of the federal government. Nevertheless, they

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666 641 become quite enthusiastic participants in the election campaigns. Much of this is stimulated by visiting politicians who are skillful in making promises which Tepoztecans no longer even expect to be fulfilled. As a result they generally favor the opposition candidate as a matter of principle.

665 (5) The Colonia Tepozteco plays a major role in the political life of the village and tends to direct politics toward the right; some, however, proclaim their adherence to the principles of the Mexican Revolution. The Colonia keeps in close touch with the villlage and advises the village leaders on all important undertakings and offers legal and financial aid when the occasion arises.

646 (6) Finally, the accounts show the division within the municipio government itself. It is a rare administration in which the three major officials, the president, the [631] *síndico*, and the *regidor* work harmoniously. There are also administrative dif- [624] ficulties between the municipal authorities and the federal and state authorities, particularly between the president and the Commissariat of the Ejidos.

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escape his watchful eye. Nor did it escape the notice of others in positions of power who did hold office. While the medical aspects of the clinic were of paramount concern to local health practitioners, its organizational aspects attracted the watchfulness of local political officials.

The Political Climate of Tepoztlán

The village of Tepoztlán is the largest of eight villages that comprise the municipality of Tepoztlán. It is the seat of the municipal government and as such is the most important administrative and political center of the municipality. The municipality of Tepoztlán is one of 27 municipios of the state of Morelos. It is governed by the state constitution which provides for "free municipios," local governments elected by popular vote.

The municipal government consists of the following officers: mayor, syndic, comptroller, secretary, treasurer, police chief, subpolice chief, justice of the peace, his secretary, and a porter. In addition, there are eight councilmen, each representing one of the wards of the village. The four major officials—mayor, syndic, comptroller, and justice of the peace—are elected by popular vote for a two-year period. The other officials are appointed by the mayor in agreement with the syndic and comptroller.

The duties of the major officials are determined by state law. Their manner of functioning depends upon their personalities. A meek mayor will serve only as a figurehead and allow the syndic and secretary to run the government. An aggressive mayor may take over the functions of the other officials. As executive officer, the mayor is the official representative of Tepoztlán in dealings with the outside. His signature is necessary for most correspondence and official acts. He sets the fines for infractions of the law; in addition, villagers often bring their private difficulties and family quarrels to him.

By far the greatest number of tasks falls to the secretary. He is generally the most literate of the officials. He opens and closes the government offices six days a week, signs all correspondence, attends all public functions, maintains the records of the munici-

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646 pio, advises the other officers of the state law, keeps the mayor informed of all complaints, and attends to all complaints and requests for certifications.

631 According to the law of the state of Morelos, Tepoztlán is supposed to be a free and autonomous political and administrative unit. In practice, however, the municipio appears more as an administrative dependency of the state governor. It is he who makes most of the municipio's major decisions, and decides local con-
665 flicts. There are no well-organized political parties in Tepoztlán; rather there are a number of loosely organized factions. This
662 makes it necessary for every candidate for political office to play politics skillfully to obtain sufficient support from the unorganized electorate. Any recent incident or situation in the public eye is enlisted to further one's political fortunes. Municipal elections
● 666 command much public attention and are bitterly fought.

When the medical clinic was established early in 1944, local
661 politicians were looking ahead to the municipal elections in
177 November. The mayor especially was worried about his position,
743 since he had been temporarily jailed a short time before by the state governor for practicing nepotism. The comptroller, who had been appointed mayor pro tem, was most reluctant to relinquish this office when the mayor was released and ready to regain his post. Two councilmen with their eye on higher office had formed an "Education Committee" to espouse the construction of a new school and were hostile to the newly appointed principal of the existing school.

It was into this atmosphere of political intrigue and jockeying for power that the clinic happened to be introduced. It intruded directly or indirectly into the sphere of interest of important and influential figures in Tepoztlán—Don Rosas, the mayor, the comptroller, the Education Committee, the school principal, and others. Since none of these could claim credit for introducing this new public service and since its presence distracted the people from the coming elections and served as a reminder of how little the local officials did for the village, the clinic became the object of their attack. Each in his own way examined our project as a whole to find something that presented a vulnerable front for attack. They found it in the testing program.